

Andrea H. Harper Assistant General Counsel

August 27, 2021

EP9628 701 Ninth Street, NW Washington, DC 20068 202.428.1100

ahharper@pepcoholdings.com

Ms. Brinda Westbrook-Sedgwick Commission Secretary Public Service Commission of the District of Columbia 1325 G Street, NW Suite 800 Washington, DC 20005

#### Re: Formal Case No. 1167

Dear Ms. Westbrook-Sedgwick:

Pursuant to Order No. 20754, Potomac Electric Power Company ("Pepco") submits to the Public Service Commission of the District of Columbia ("Commission") its electrification study. The purpose of this study is to assess the impact of electrification on the Pepco DC system by using average growth in system peak demand between 2021 and 2050 as a proxy for the overall impact on the Pepco DC distribution system. The study demonstrates the potential role of energy efficiency ("EE") and load flexibility in moderating the load impacts of electrification on the Pepco DC power grid. Through Clean Energy DC, the District has established the pathway to meeting its decarbonization goals involves an emphasis on energy efficiency and conservation, followed by decarbonizing the electric supply, including expanding local solar, and, finally, using decarbonized electricity to electrify as much as possible. Pepco, through its Climate Solutions Plan, will execute a multi-faceted strategy that will advance a smarter, stronger and cleaner energy system to help the District of Columbia achieve its leading climate goals and to achieve carbon neutrality by 2050.

The study found that future growth in the Pepco DC distribution system will remain well within the rate of system growth that Pepco DC has successfully managed and operated historically, even under the assumption that the District's landmark decarbonization goals are met largely through new electrification initiatives across all sectors. As shown on page 3 of the study, under certain assumptions Pepco's study estimates that peak demand will grow at an average annual rate of 1.4% between 2021 and 2050. Between 1950 and 2020, Pepco managed annual peak demand growth rates on its DC system well in excess of 2%.

The District's decarbonization and supporting goals extend over a 30-year period, allowing the load growth associated with electrification to be addressed at a manageable pace spanning three decades. Moreover, EE and load flexibility can significantly reduce future increases in peak demand and can be scaled up as electrification initiatives gain traction. Indeed, with an achievable Ms. Brinda Westbrook-Sedgwick Page 2 August 27, 2021

portfolio of EE and load flexibility measures, the annual peak demand growth rate can be reduced from a projected 1.4% down to 0.9% between 2021 and 2050. Finally, heating electrification is expected to shift the Pepco DC system peak to the winter season, which is currently lower than its summer peak demand. As a result, heating load will have "room to grow" before it begins to contribute to new capacity needs.

While this study focuses on system-wide impacts, it is anticipated that load growth would be location specific and based on localized grid conditions and trends. Pepco does anticipate local capacity needs and enhancements associated with broad electrification, yet these investments could be moderated, as discussed above.

Pepco will remain a key partner to the Commission and the District in their efforts to achieve District climate goals and looks forward to continuing to work with the Commission, the District government and other stakeholders to successfully combat the effects of climate change.

Please contact me if you have any further questions.

Sincerely,

*s/Andrea H. Harper* Andrea H. Harper

Enclosures

## **An Assessment of Electrification** Impacts on the Pepco DC System

**PRESENTED BY** Ryan Hledik Sanem Sergici **Michael Hagerty** Julia Olszewski

**PREPARED FOR** 



An Exelon Company

**AUGUST 2021** 





### Disclaimer

#### **PLEASE NOTE**

- This report was prepared for Pepco Holdings, Inc., in accordance with The Brattle Group's engagement terms, and is intended to be read and used as a whole and not in parts.
- The report reflects the analyses and opinions of the authors and does not necessarily reflect those of The Brattle Group's clients or other consultants.
- The projections provided in this presentation are necessarily based on assumptions with respect to conditions or events which may or may not arise or occur in the future. While we believe these assumptions to be reasonable for purposes of preparing our analysis, they are dependent upon future events that are not within our control or the control of any other person. Actual future outcomes can and will differ, perhaps materially, from those evaluated in these projections. No one can give any assurance that the assumptions and methodologies used will prove to be correct or that the projections will match actual results of operations. We do not make any representation with respect to the likelihood of any specific future outcome, and cannot and do not accept liability for losses suffered.
- While the analyses presented may assist Pepco in rendering informed decisions, it is not meant to be a substitute for the
  exercise of Pepco's own business judgment. Neither we nor Brattle will accept any liability under any theory for losses suffered,
  whether direct or consequential, arising from the reliance on the analyses presented, and cannot be held responsible if any
  conclusions drawn from this presentation should prove to be inaccurate.
- There are no third party beneficiaries with respect to this report, and The Brattle Group does not accept any liability to any third party in respect of the contents of this report or any actions taken or decisions made as a consequence of the information set forth herein.

#### © 2021 The Brattle Group, Inc.

#### **INTRODUCTION**

### Purpose of this study

#### Electrification is expected to play a key role in achieving DC's landmark climate goals

- The Mayor's Office has established a goal of carbon neutrality by 2050
- The electrification of heating and transportation are important opportunities for achieving these goals, along with decarbonizing the power supply

#### The purpose of this study is to assess the impact of electrification on the Pepco DC system

- Brattle's DEEP model is used to simulate load growth due to meeting District's climate goals through electrification
- Growth in system peak demand is used as a proxy for the overall impact on the Pepco DC distribution system
- We focus on the average rate of load growth between 2021 and 2050, when climate goals are intended to be met

#### The study explores the potential role of energy efficiency (EE) and load flexibility in managing growth

- EE and load flexibility could moderate the load impacts of electrification on the Pepco DC power grid
- Brattle's LoadFlex model is used to simulate achievable levels of future peak demand reduction due to load flexibility

### Summary of findings

#### With electrification, Pepco DC's future rate of load growth will remain within recent historical ranges

- Historically, Pepco has reliably managed annual peak demand growth rates well in excess of 2%
- If electrification is the primary pathway for achieving the District's decarbonization goals, we estimate that peak demand will grow at an average annual rate of 1.4% to 1.7% between 2021 and 2050
- On average, the system will grow at a rate that is higher than recent observed growth but well below growth rates that Pepco has reliably managed in the past



#### **INTRODUCTION**

### Summary of findings (cont'd)

## EE and load flexibility could reduce Pepco DC's future load growth rate to less than 1% per year

- The robust portfolio of EE and load flexibility options considered in this study would reduce total 2050 peak demand by 14%, eliminating roughly 40% of the load growth that otherwise would occur between 2021 and 2050
- This highlights the value of EE and load flexibility in an economy that is increasingly electricity dependent

While these findings suggest that the Pepco DC distribution system can support electrification as a pathway for achieving the District's decarbonization goals, this study is not intended to be a substitute for a detailed distribution plan, which would include locationspecific analysis of load growth and capacity needs on the distribution system as well as the costs and benefits of various approaches to addressing that growth

#### Incremental Contribution of Electrification to Pepco DC System Peak Demand, 2021-2050



#### **INTRODUCTION**

### Contents

- Introduction
- The District's Climate Goals
- Putting the Load Impacts of Electrification into Context
- The Role of Energy Efficiency and Load Flexibility
- Sensitivity Analysis
- Conclusion
- Technical Appendices
  - Appendix A: Baseline Load Forecast
  - Appendix B: Decarbonization Modeling
  - Appendix C: Energy Efficiency and Load Flexibility Modeling

# The District's Climate Goals

### The District has established landmark energy decarbonization goals

The DC Mayor's Office has established a long-term goal of carbon neutrality by 2050

CleanEnergy DC established a goal to reduce 2032 GHG emissions by 50% relative to 2006 levels

**Electrification is expected to play a key role** in achieving the CleanEnergy DC goals

CleanEnergy DC includes the following **objectives for 2032**:

- Electricity as the primary clean fuel source for the District, with 100% of all energy derived from renewable sources
- Several transportation electrification initiatives
- A goal of reducing building energy consumption by 50%, which could be addressed by widespread adoption of electric heating

#### The goals of CleanEnergy DC will need to be expanded to ultimately satisfy the District's 2050 carbon neutrality objective

**The District's Economy-Wide Decarbonization Goals** *Million MTCO*<sub>2</sub>*e Emissions per year* 



Source: 2018 DC GHG Inventory, available at: https://doee.dc.gov/service/greenhouse-gas-inventories.

#### THE DISTRICT'S CLIMATE GOALS

### Electrification could drive achievement of carbon neutrality by 2050

We assume 100% of light-duty vehicles and 95% of buildings will be fully electrified to meet the 2050 climate goals. These decarbonization initiatives will contribute to load growth.



**The Carbon Impacts of Electrification** 

with Decarbonized Power Supply

Notes: The year-to-year trajectory of emissions decline is illustrative. By 2050, the modeling assumptions lead to approximately 90% of DC economy-wide emissions being eliminated through electrification and fully decarbonized power supply. The remaining 10% is assumed to be addressed through other means. Transportation and building electrification levels are based on a review of other public decarbonization studies and Brattle modeling. with See Appendix B for further details of the decarbonization modeling.

#### **The Peak Demand Impacts of Electrification**

2050, without EE and Load Flexibility



2050 Incremental Electrification Load (MW)

# Putting the Load Impacts of Electrification into Context

### After electrification, future growth will remain within historical growth rates

Forecasted load growth with electrification will exceed recent growth rates, but will remain significantly below historical rates of growth that have been reliably managed by Pepco for decades



Average Annual Growth in Pepco DC System Peak Demand

Source: Brattle analysis of 2020 PHI Annual Consolidated Report.



Notes: The post-2020 load growth trajectory shown here is extrapolated based on an average annual growth rate. The year-to-year growth trajectory likely would deviate from this trend, but would reach the same 2050 peak demand level. Peak load decreased significantly in 2020 due to COVID-19. This short-term load reduction does not directly influence the longer-term load forecast given that the analysis is focused on year 2050 outcomes.

### With electrification, Pepco DC's system would peak in the winter morning

The increase in heating load is anticipated to result in a winter morning peak of roughly 3,200 MW in 2050



Note: Incremental space heating demand is based on a long-term annual projection of heating gas demand and heating efficiencies. Total annual demand is allocated across days and hours of the year based on Brattle analysis of heating degree days and hourly heat output profiles, which vary with average daily temperature. The analysis assumes all heating system replacements use air-source heat pumps. The space heating efficiency is a function of hourly outdoor temperature for the 90/10 proxy year.

# The Role of Energy Efficiency and Load Flexibility

### EE and load flexibility are natural complements to electrification

#### A focus on demand-side initiatives will ensure that future load growth is efficient and flexible

In this study, we have considered a portfolio of options for reducing load growth due to electrification

**Load flexibility** is an extension of conventional demand response, allowing the load of various electric end-uses to be managed to provide a range of grid services, such as daily load shifting and load building during times of excess power supply

**Energy efficiency** initiatives can be expanded beyond business-as-usual efforts, to target energy savings during seasons and times of day when those savings are most valuable to the power grid

We modeled achievable participation for one possible portfolio of EE and load flexibility options

- Achievable participation estimates are derived from analysis of participation rates that have been achieved by successful utility demand response offerings across the U.S. and from a review of applicable EE potential studies
- The modeled portfolio is one representative set of possible customer offerings. Other demand-side options could be considered, and enrollment will vary depending on factors such as program design, incentives, and marketing

### EE and load flexibility initiatives could target winter electricity demand

#### Modeled impacts of the options are based on achievable levels of customer enrollment

	EE / Load Flexibility Options	Description	Modeled 2050 peak reduction potential
Energy Efficiency	High efficiency heat pumps	Higher efficiency heat pumps are adopted when converting building space heating to electricity	3.5% (110 MW)
	Expanded EE initiatives	New EE initiatives would exceed business-as-usual efforts that are embedded in the baseline load forecast (e.g., focused improvements in building thermal envelope)	4.2% (135 MW)
Residential Load Flexibility	Dynamic pricing Opt-in critical peak pricing (CPP) rate, with critical peak price that is 10x higher than the off-peak price.		1.5% (45 MW)
	Smart thermostat pre-heating Homes are pre-heated before the morning peak period in order to reduce heating no during the peak period.		0.9% (30 MW)
	Home EV charging TOU	TOU rates shift evening home EV charging load later in the night.	4.7% (140 MW)
	Behind-the-meter (BTM) storage	Customers with BTM batteries are eligible to participate in a storage load flexibility program, in which Pepco can discharge the battery on a limited number of days per year.	2.4% (75 MW)
Non-residential Load Flexibility	Interruptible tariff	Large commercial customers agree to curtail usage during the morning peak period for a limited number of events per year.	
	Dynamic pricing	A CPP rate with a critical peak price during the winter morning peak period.	1.8% (60 MW)
	Pre-heating	Similar to the residential program, commercial heating load is shifted from the morning peak period to earlier in the day by pre-heating the building.	0.4% (15 MW)

Notes: Peak demand reduction potential is if programs were deployed in isolation. The impacts shown here are not strictly additive when creating a portfolio of programs. See Appendix C for detailed modeling assumptions. Peak reduction potential for all measures is reported as a percentage of the winter morning peak, except for Home EV charging TOU, which is reported as a percentage of the evening peak.

#### THE ROLE OF EE AND LOAD FLEXIBILITY

### EE and load flexibility could reduce 2050 system peak demand by 14%

![](_page_17_Figure_2.jpeg)

![](_page_17_Figure_3.jpeg)

Dynamic pricing, interruptible tariffs, pre-heating, (3) and BTM storage clip the morning peak with modest load building over several hours 3.500 3,000 2,500 2,000 1,500 1,000 500 0 8 12 16 20

Note: Load impacts are shown for one illustrative portfolio. EE and load flexibility options could be pursued in different combinations, with varying operational strategies and levels of enrollment.

#### THE ROLE OF EE AND LOAD FLEXIBILITY

### EE and load flexibility reduce the annual peak demand growth rate to 0.9%

#### Annual load growth below 1% is similar to recent trends over the past few decades

![](_page_18_Figure_3.jpeg)

#### Average Annual Growth in Pepco DC System Peak Demand

![](_page_18_Figure_5.jpeg)

Notes: The post-2020 load growth trajectory shown here is extrapolated based on an average annual growth rate. The year-to-year growth trajectory likely would deviate from this trend but would reach the same 2050 peak demand level.

#### Pepco DC System Peak Load (MW)

### Roughly 40% of 2021 - 2050 load growth is eliminated through EE and load flexibility

- EE and load flexibility reduce 2050 system peak demand from 3,180 MW to 2,740 MW by clipping the morning and evening winter peaks
- Load growth is also mitigated by the transition to a winter peaking system and declining baseline load. Pepco DC's summer load is currently higher than its winter load.
   This means that a portion of future electrification-related winter load growth will not contribute to new capacity needs

![](_page_19_Figure_4.jpeg)

EE, and Load Flexibility

# **Sensitivity Analysis**

### We tested sensitivity of the findings to an alternative baseline load forecast

#### To address uncertainty, we considered a case with positive baseline (pre-electrification) load growth

The <u>baseline peak demand</u> forecast presented thus far is based on PJM's projection for the Pepco system

- Pepco DC does not develop a 30-year system load forecast at this time
- Therefore, the baseline forecast was developed by applying compounded annual growth rates from the PJM forecast to Pepco's recent summer and winter peak demand
- This baseline forecast implies declining summer (-1.0%) and winter (-0.2%) annual changes in peak demand across the forecast horizon

As a sensitivity case, we developed a higher <u>alternative baseline forecast</u>

- The alternative baseline forecast is based on a near-term non-coincident peak growth projected by the Pepco distribution planning group
- Under the alternative baseline forecast, both summer and winter peaks are assumed to grow at a compound annual growth rate (CAGR) of 0.4% between 2021-2050

See Appendix A for further details

#### **SENSITIVITY ANALYSIS**

### With higher baseline demand, future growth remains within historical bounds

#### The findings of this study are robust under conditions of positive pre-electrification load growth

![](_page_22_Figure_3.jpeg)

\*While the baseline load trajectory is based on summer and winter growth of 0.4% per year, the 2021-2050 rate of change appears negative due to the transition from a summer-peaking system to a winter peaking system. See Appendix B for further discussion. The post-2020 load growth trajectory shown here is extrapolated based on an average annual growth rate. The year-to-year growth trajectory likely would deviate from this trend, but would reach the same 2050 peak demand level.

# Conclusion

![](_page_23_Picture_1.jpeg)

### What do these results mean for the Pepco DC power system?

In this study, system peak demand growth has been used as a proxy for future impacts on the Pepco DC distribution system

With that focus, we have estimated that future growth in the Pepco DC distribution system will remain well within the rate of system growth that Pepco DC has successfully managed and operated historically, even under the assumption that Pepco DC's landmark decarbonization goals are met largely through new electrification initiatives

Three specific findings support this conclusion:

- Room to grow: Heating electrification eventually will shift the Pepco DC system peak to the winter season. Currently, Pepco DC's winter peak demand is lower than its summer peak demand. As a result, heating load will have "room to grow" before it begins to contribute to new capacity needs
- A long planning horizon: The District's decarbonization goals extend over a 30-year period, allowing the load growth associated with electrification to be addressed at a manageable pace spanning three decades
- **Demand-side opportunities:** EE and load flexibility can significantly reduce future increases in peak demand and can be scaled up as electrification initiatives gain traction

These findings are not a substitute for a detailed distribution resource plan, which would be conducted to identify capacity investment needs in specific locations on the Pepco DC system

# **Appendix A:**

**BASELINE FORECAST** 

![](_page_25_Picture_2.jpeg)

### **Baseline Demand Forecast Approach**

Pepco DC does not develop a 30-year system load forecast at this time; therefore we developed 8760 hourly load forecasts for 2021-2050 following the approach described below

#### 1. 90/10 proxy year selection

- Selected year 2018 based on analysis of historical heating and cooling degree days (see next slide)

#### 2. Annual winter and summer peak forecast

- Developed a baseline demand forecast using 2018 summer and winter peak demand as the starting point and the compounded annual growth rates from PJM's Pepco 2020-2036 forecast (net of EV load) for summer and winter peaks
  - ▶ For 2020-2036, we use PJM's summer and winter peak load CAGR from 2020-2036
  - ▶ For 2036-2050, we use PJM's summer and winter peak load CAGR from 2031-2036
- Developed a higher "alternative baseline forecast" forecast to anchor to 0.4% non-coincident peak growth forecast provided by the Pepco distribution planning group; we assumed both winter and summer peaks will grow at a CAGR of 0.4% over 2021-2050

#### **3.** 8760 hourly demand forecast

 Scaled Pepco DC 2018 8760 hourly demand profile so that (1) the summer and winter peak loads from the 8760 hourly profile match with the annual peak forecast and (2) the energy demand of the 8760 is aligned with the energy forecast resulting from applying PJM's energy forecast growth rate (note Pepco DC forecast energy growth rate is consistent with PJM Pepco zone's through 2025)

#### **APPENDIX A: BASELINE FORECAST**

### Forecast Future Demand based on 2018 System Conditions

- Pepco plans around the hottest year in the last 10 years to develop its peak loads for each distribution system component in the short-term load forecast
- For our long-term analysis, we selected a year with both a hot summer and a cold winter, as over time the summer-peaking system will become winterpeaking
- Based on the analysis of the District's heating and cooling degree days for the last 10 years, both 2010 and 2018 have some of the highest HDDs and CDDs
- We selected 2018 as the 90/10 proxy year based on historical <u>hourly</u> system load data available (2016-2020)

![](_page_27_Figure_6.jpeg)

Historical HDD and CDD in DC

Pepco 8760 hourly system load available for 2016-2019 brattle.com | 25

### Estimated Pepco DC Load Growth Rates

The table below summarizes Pepco's historical and forecasted peak growth rates

#### Source Timeframe Summer Peak Winter Peak **Annual Peak** Pepco DC/MD Summer: 2010-19 Historical -0.2% 0.3% -0.1% Weather-Normalized Peak Demand Winter: 2010-18 Pepco DC/MD 2021-2036 -1.2% -0.2% -0.4% PJM 2021 (50/50) Pepco DC/MD 2021-2036 -0.9% -0.1% -0.1% Forecast PJM 2021 (90/10) Pepco DC 2021-2050 0.4% 0.4% 0.4% Brattle High Alternative (90/10)

#### CAGR for Pepco Demand (%/yr)

Source: Brattle analysis of Pepco data and PJM Load Forecast Report (January 2021).

#### **Baseline Forecast Base Case CAGR**

	2021-2036	2037-2050
Winter	-0.2%	-0.3%
Summer	-1.0%	-1.0%

Given that PJM's 2021 accounts for some EV electrification growth, the PJM growth rates used in the Base Case were adjusted to exclude growth in EV electrification.

In addition to the Base Case, we also modeled a higher alternative baseline peak forecast of 0.4% summer and winter baseline peak growth from 2021-2050.

### Hourly Baseline Load Forecasts

- We converted the annual winter and summer peak load forecasts into hourly load profiles based on the 90/10 proxy year (2018) historical hourly profile
- For each year in the forecast, we scaled the 2018 hourly load profile to match the winter and summer peak load forecast
- In addition, we scaled the hourly load profile for each year to match with Pepco/PJM's energy projections
  - We compared Pepco DC's 2021-2025 energy forecast to PJM's energy forecast for Pepco for the same time period
  - The two sources consistently projected an annual energy growth of -0.4%/yr
  - We used this assumption to develop the energy forecast used to scale the hourly load profiles for each year
- The 8760 hourly profiles for the higher alternative baseline were developed using the same approach
  - We scaled Pepco's 2018 hourly load profile to match the winter and summer peaks, which were derived this time using a higher growth rate estimate (0.4%/yr)
  - We then scaled the profile to match annual energy projections according to a higher rate of annual growth (0.5%/yr).
  - The 0.5%/yr growth assumption falls on the higher end of a range of PJM energy growth assumptions for utilities surrounding Pepco DC/MD

# **Appendix B:**

### **DECARBONIZATION MODELING**

![](_page_30_Picture_2.jpeg)

### **Electrification Modeling Overview**

We rely on Brattle's Decarbonization, Electrification & Economic Planning (DEEP) Model to develop the electrification forecast

- The electrification forecast is based on an annual projection of heating fuel energy demand and vehicle miles traveled
- Electric heating and EV adoption rates are used to estimate the fraction of annual demand and miles traveled electrified over time
- Technology efficiency projections and hourly load shapes are used to convert annual demand into hourly outputs

Key Inputs	Annual Electricity Forecast	Hourly Electricity Forecast Key Outputs
Baseline Electricity Demand	Baseline Electric Demand	Hourly Baseline Electric Load
Heating (Non-Electric) Fuel Energy Demand		Annual energy load     forecast
Vehicle Miles Traveled	Heating Electrification Load	Load by End-Use • Peak load forecast
Electrification Technology Efficiencies		Hourly 8760 load     profile by year
Electrification Adoption Rates	Transportation Electrification	Hourly Transportation Electrification Load by Vehicle • Annual GHG
Electrification Hourly Load Shapes		

### Long-Term District Energy Demand Forecast

This study relies on electrification as the primary means for achieving decarbonization goals: 50% reduction in economy-wide emissions by 2032 and carbon neutrality by 2050

Energy demand in the District is dominated by the non-residential sector

More than 40% of energy demand in the District is already met by electricity

We relied on 2018 fuel demand for heating and transportation vehicle miles traveled (VMTs) to develop current energy demand

- Projected energy demand (2019-2050) is based on AEO South Atlantic trends for transportation, residential and commercial sectors
- Checked AEO projections against projections included in recent District energy policy reports and confirmed that they are generally consistent

We used 2018 as a representative 90/10 year for electricity demand and weather conditions

#### 2018 District Energy Demand Breakdown

![](_page_32_Figure_10.jpeg)

### **Transportation Electrification Forecast**

- Developed VMT projections based on recent historical VMTs in the District and AEO VMT forecast for South Atlantic region
- Vehicle efficiency projections are based on the Moderate case in the NREL Electrification Futures Study
- Monthly vehicle efficiencies are a function of the average monthly temperature of the 90/10 proxy year (2018)
- Light duty vehicle (LDV) hourly profiles are based on home and work charging data from EVI Pro Lite for the District, and we assume 40% of charging takes place at work, to reflect that a significant share of the District workforce resides outside of the DC area
- Medium duty vehicle (MDV) and Heavy duty vehicle (HDV) hourly profiles are developed using load shapes from SCE, CEC, and NREL studies on MHDV charging patterns
- We assume 100% of light-duty vehicles, over 75% of mediumduty vehicles, and over 50% of heavy-duty vehicles are electrified by 2050, based on Brattle's review of transportation electrification studies and expert survey of MDV and HDV adoption trends through 2050

Note: LDVs are defined as passenger cars and light trucks, MDVs as class 2-4 vehicles and HDVs as class 6-8 vehicles (single unit and combination trucks).

#### **EV Charging Profiles**

![](_page_33_Figure_10.jpeg)

Sources:

Southern California Edison Company's Charge Ready Pilot Quarterly Report. 31 August, 2020. California Energy Commission Final Project Report: California Investor-Owned Utility Electricity Load Shapes. April 2019.

CEC Assembly Bill 2127 Electric Vehicle Charging Infrastructure Assessment (Staff Report). Docket number 19-AB-2127. 7 January 2021.

NREL Medium-Duty Plug-In Electric Delivery Truck Fleet Evaluation, 27-29 June 2016.

### **Building Electrification Forecast**

- In this study, the **decarbonization of the building sector** is achieved mainly through **heat pump electrification** 
  - We assume 95% of building fuel demand is electrified by 2050
- We developed a **heating fuel demand projection** based on 2018 historical data and AEO growth forecasts for the South Atlantic region (we relied on 2018 historical data to reflect 90/10 conditions)
- We used an efficiency forecast of fuel furnaces to convert the heating fuel demand projection into annual heating energy output
- We allocated the annual heating energy output across days proportionally to the **heating degree days** in 2018
- The **heating hourly profiles** were used to allocate daily heating output across the hours of the day (see chart for *space heating* profiles; *water heating* and *other* profiles can be found in the appendix)
- We used the heat pump efficiencies to convert heating output into electricity demand for heating
  - Heat pump heating efficiency projections are based on the NREL Electrification Futures Study (Moderate case)
  - Air source heat pump (ASHP) efficiencies were adjusted to reflect 90/10 temperature conditions, based on the ratio of 2018 HDD to the 20-yr historical avg. of annual HDDs
  - ASHP efficiencies are modeled at an hourly-level as a function of outside temperature

#### **Space Heating Profiles** (% of daily energy demand)

![](_page_34_Figure_13.jpeg)

#### Hour Beginning

Note: The residential profiles are based on the DPL gas data analysis (75% of customers in sample were residential). The commercial profiles were created by scaling the shape of the EPRI load shapes to align with the DPL data.

### Baseline Load Growth in Sensitivity Case

While the **baseline load trajectory** is based on **summer and winter growth of 0.4% per year** in the sensitivity case, the **2021-2050 rate of change** for baseline load **appears negative** in figures. This is due to the transition from a summer-peaking system to a winter peaking system with electrification

![](_page_35_Figure_3.jpeg)

Winter Peak Demand

#### Summer Peak Demand

# **Appendix C:**

#### ENERGY EFFICIENCY AND LOAD FLEXIBILITY MODELING

#### **APPENDIX C: EE AND LOAD FLEXIBILITY MODELING**

### EE and Load Flexibility Modeling Overview

We use Brattle's LoadFlex modeling framework to develop the EE and load flexibility impact estimates

![](_page_37_Figure_3.jpeg)

For more information about the LoadFlex model, see <u>The National Potential for Load Flexibility: Value and Market Potential</u> <u>Through 2030</u>.

### Establishing the Impacts of Expanded EE Initiatives

#### Annual Pepco DC Energy Savings Due to EE (% of Sales)

	1		Additional savings, beyond baseline EE, assumed to be achieved through expanded		
Study Assumptions	1.1% 0.4%				
	EE savings embedded in baseline PJM load forecast for Pepco DC		EE mitiatives		
Brattle Survey of EE Studies		l			
NREL residential SFH study (high)		1	3.0%		
		1			
Efficiency goal in District climate plan		l	2.8%		
DOE potential study survey	1.5%		The assumed total annual savings estimate is supported by estimates of cost-effective		
			EE potential in recent studies and is conservative relative to the energy savings		
NREL residential SFH study (low)	1.5%		targeted by District's clean energy goals		
DDOE EE potential study (non-residential)	1.2%				
		_			
DDOE EE potential study (residential)	1.2%				

Based on a review of EE studies, we assume new, incremental EE savings of 0.4% per year from 2021 through 2050.

Those savings are incremental to the 1.1% annual EE savings embedded in the baseline load forecast.

#### The result is a **5% reduction** in projected 2050 system peak demand (after electrification)

Annual energy savings rates were calculated by Brattle using information in the following sources:

- Department of Energy (DOE), "Energy Efficiency Potential Studies Catalog", available at: https://www.energy.gov/eere/slsc/energy-efficiency-potentialstudies-catalog.
- District Department of the Environment (DDOE), "Electric And Natural Gas Energy Efficiency And Demand Response Potential For The District Of Columbia", 2013.
- National Renewable Energy Laboratory (NREL), "Electric End-Use Energy Efficiency Potential in the U.S. Single-Family Housing Stock", January 2017.
- Sustainable DC 2.0 Plan. Based on goal of cutting per capita energy use Districtwide by 50% in 2032, current baseline at 30%. Assuming energy reduction is met through energy efficiency measures.

### Estimating Energy Savings from High-Efficiency Heat Pumps

Unmitigated 2050 Winter Peak Demand (MW)

Assumes all new heat pumps have COP of 3.4 to 4.4, based on NREL Electrification Futures "Mid Case" Scenario

#### 2050 Winter Peak Demand (MW) with Higher Efficiency Heat Pumps

Assumes half of heat pumps have COP of 3.9 to 5.3, based on NREL Electrification Futures "High Case" Scenario

![](_page_39_Figure_6.jpeg)

### Load Flexibility Modeling Assumptions (Residential)

Load Flexibility Options	Load Impact per Participant	Eligible load	Participation (% of eligible)
Dynamic pricing	The CPP rate is assumed to have a 10:1 ratio between the critical peak price and the off-peak price. Brattle's <u>database</u> of residential time-varying pricing pilots was used to simulate the load impacts of a rate with this price ratio. The result is a 19% peak reduction per CPP participant. The simulation was tailored to observations from Pepco's recent TOU pilot in Maryland. Consistent with the findings of that pilot, no load increases during non-event hours is assumed to occur.	All residential load	Individual measure: 30% In illustrative portfolio: 15%
Smart thermostat pre-heating	20% of participating heat pump load is assumed to be curtailed during a 4-hour event. Participant comfort is preserved by pre-heating the building. All curtailed heating load is assumed to shift to pre- event hours, plus an incremental 30% increase. Impacts are based on a review of PGE's residential heating DLC pilot, as well as building load simulations conducted by Lawrence Berkeley National Laboratory (LBNL) and National Renewable Energy Laboratory (NREL).	All residential heat pump load	Individual measure: 30% In illustrative portfolio: 15%
Home EV charging TOU	60% of home charging load during the afternoon winter peak hours is assumed to be curtailed and shifted to the hours immediately following the curtailment period. Impacts are based on Brattle review of a recent <u>NREL study in Maryland</u> .	All home EV charging load	100%, assuming TOU rates become the standard for home EV charging by 2050
Behind-the-meter (BTM) storage	Pepco DC is assumed to be able to fully charge and discharge a BTM battery at any time of day during a limited number of events per year. Each participant is assumed to have a 7 kW / 13 kWh battery (similar to a Tesla Powerwall). Similar programs are being offered by Green Mountain Power, Portland General Electric, and Holy Cross Energy, among others.	All BTM batteries (assumed 20% residential adoption by 2050)	Individual measure: 30% In illustrative portfolio: 30% (BTM batteries do not "compete" with end-uses in other load flexibility options)

Note: "Individual measure" participation is an achievable participation rate if the measure were offered in isolation, without "competition" from other residential load flexibility offerings. Participation "in illustrative portfolio" indicates the assumed participation rate in the modeled portfolio of load flexibility options, accounting for cross-measure competition.

### Load Flexibility Modeling Assumptions (Non-residential)

Load Flexibility Options	Load Impact per Participant	Eligible load	Participation (% of eligible)
Dynamic pricing	Participants are assumed to reduce usage by 10% during CPP events, based on a review of large commercial and industrial price responsiveness studies. This assumption is similar to that used in FERC's <u>A National Assessment of Demand Response Potential</u> .	All load of medium/large commercial customers (demand >25 kW)	Individual measure: 30% In illustrative portfolio: 15%
Interruptible tariff	Participants agree to reduce electricity usage during a limited number of events. Interruptible tariffs are offered by many utilities currently and account for a large share of existing U.S. demand response capability. Due to their relatively infrequent use, participants typically are willing to commit to large load reductions. Based on a review of data on utility interruptible tariff programs, we assume participants will reduce their peak demand by 20% during events, with no load building outside of the events.	All load of medium/large commercial customers (demand >25 kW)	Individual measure: 30% In illustrative portfolio: 15%
Pre-heating	Similar to the residential pre-heating program, commercial heating load would be shifted from a morning event period to the pre-event hours. Data on commercial heat pump load control capabilities is limited, though building load has been demonstrated to provide peak demand reductions through a variety of automated-DR applications. Based on a review of simulations by LBNL and NREL, we have assumed 10% load reduction during peak hours, with all of that load shifted to the pre-event hours.	All commercial heat pump load	Individual measure: 30% In illustrative portfolio: 15%

Note: "Individual measure" participation is an achievable participation rate if the measure were offered in isolation, without "competition" from other residential load flexibility offerings. Participation "in illustrative portfolio" indicates the assumed participation rate in the modeled portfolio of load flexibility options, accounting for cross-measure competition.

### About the Authors

![](_page_42_Picture_1.jpeg)

Ryan Hledik PRINCIPAL | PORTLAND, OR Ryan.Hledik@brattle.com

#### +1.415.217.1000

Ryan Hledik focuses his consulting practice on regulatory, planning, and strategy matters related to emerging energy technologies and policies. His work on distributed resource flexibility has been cited in federal and state regulatory decisions, as well as by *Forbes*, *National Geographic*, *The New York Times*, *Vox*, and *The Washington Post*.

![](_page_42_Picture_5.jpeg)

Sanem Sergici PRINCIPAL | BOSTON

#### Sanem.Sergici@brattle.com

#### +1.617.864.7900

Dr. Sanem Sergici specializes in the economic analysis of DERs, their impact on distribution system operations and assessment of emerging utility business models and regulatory frameworks. She regularly assists electric utilities, regulators, law firms, and technology firms on matters related to innovative retail rate design, big data analytics, grid modernization investments, electrification and alternative ratemaking mechanisms.

![](_page_42_Picture_10.jpeg)

#### Michael Hagerty SENIOR ASSOCIATE | WASHINGTON, DC Michael.Hagerty@brattle.com

#### +1.202.955.5050

Michael Hagerty specializes in the economic analysis of new technologies and resources across the power sector supply chain, including transportation and heating electrification, distributed solar resources, and transmission system upgrades. He assists electric utilities, renewable developers, transmission developers, and RTOs in understanding and preparing for a shifting market and policy landscape.

The views expressed in this presentation are strictly those of the presenter(s) and do not necessarily state or reflect the views of The Brattle Group or its clients.

### Additional Reading on Electrification and Load Flexibility

- A National Roadmap for Grid-Interactive Efficient Buildings, prepared for U.S. DOE by LBNL and The Brattle Group, May 2021.
- <u>Getting to 20 Million EVs by 2030: Opportunities for the Electricity Industry in Preparing for an EV Future</u>, Brattle report, June 2020.
- <u>Identifying Likely Electric Vehicle Adopters</u>, prepared for EPRI, December 2019.
- <u>Residential Electric Vehicle Time-Varying Rates That Work: Attributes That Increase Enrollment</u>, prepared for SEPA, November 2019.
- <u>Heating Sector Transformation in Rhode Island: Pathways to Decarbonization by 2050</u>, prepared for the Rhode Island Division of Public Utilities and Carriers and the Rhode Island Office of Energy Resources, April 2019.
- <u>Achieving 80% GHG Reduction in New England by 2050: Why the region needs to keep its foot on the clean energy accelerator</u>, prepared for Coalition for Community Solar Access, September 2019.
- The Total Value Test: A Framework for Evaluating the Cost-Effectiveness of Efficient Electrification, prepared with EPRI, July 2019.
- <u>The National Potential for Load Flexibility: Value and Market Potential through 2030</u>, Brattle report, June 2019.
- The Potential for Load Flexibility in Xcel Energy's Northern States Power Service Territory, prepared for Xcel Energy, June 2019.
- <u>The Coming Electrification of the North American Economy: Why We Need a Robust Transmission Grid</u>, prepared for WIRES Group, March 2019
- <u>The Hidden Battery: Opportunities in Electric Water Heating</u>, prepared for NRECA, NRDC, and PLMA, January 2016.
- Valuing Demand Response: International Best Practices, Case Studies, and Applications, prepared for EnerNOC, January 2015.

# Clarity in the face of complexity

That's the Power of Economics™

![](_page_44_Picture_2.jpeg)

© 2020 The Brattle Group

![](_page_44_Picture_4.jpeg)

#### **CERTIFICATE OF SERVICE**

I hereby certify that a copy of Potomac Electric Power Company's Electrification Study has been served this August 27, 2021 on:

Ms. Brinda Westbrook-Sedgwick Commission Secretary Public Service Commission of the District of Columbia 1325 G Street, N.W. Suite 800 Washington, DC 20005 bwestbrook@psc.dc.gov Sandra Mattavous-Frye, Esq. People's Counsel Office of the People's Counsel 1133 15<sup>th</sup> Street, NW, Suite 500 Washington, DC 20005 <u>smfrye@opc-dc.gov</u>

Erin Murphy Environmental Defense Fund 1875 Connecticut Ave., N.W. Suite 600 Washington, DC 20009 emurphy@edf.org

Christopher Lipscombe, Esq. Attorney Advisor Public Service Commission of the District of Columbia 1325 G Street, N.W. Suite 800 Washington, DC 20005 <u>clipscombe@psc.dc.gov</u>

Brian Caldwell, Esq. Assistant Attorney General DC Government 441 4<sup>th</sup> Street, NW Suite 600-S Washington, DC 20001 Brian.caldwell@dc.gov Angela Parsons Public Service Commission of the District of Columbia 1325 G Street, N.W. Suite 800 Washington, DC 20005 aparsons@psc.dc.gov

Frann G. Francis, Esq. Senior Vice President and General Counsel AOBA 1025 Connecticut Avenue, NW Suite 1005 Washington, DC 20036 ffrancis@aoba-metro.org

Moxila Upadhyaya Venable LLP on behalf of AltaGas Ltd. 600 Massachusetts Ave, NW Washington, DC 20001 MAUpadhyaya@Venable.com Nina Dodge DC Climate Action 6004 34<sup>th</sup> Place, NW Washington, DC 20015 Ndodge432@gmail.com

Susan Miller Earthjustice 1625 Massachusetts Ave., NW Suite 702 Washington, DC 20036 smiller@earthjustice.org Cathy Thurston-Seignious, Esq. Supervisor, Administrative & Associate General Counsel Washington Gas 1000 Maine Avenue, SW, Suite 700 Washington, DC 20024 <u>Cthurston-seignious@washgas.com</u>

<u>/s/ Audrea Harper</u> Andrea Harper